## LEGISLATURE OF NEBRASKA

## NINETY-NINTH LEGISLATURE

SECOND SESSION

## LEGISLATIVE BILL 795

FINAL READING

Introduced by Cunningham, 40; Raikes, 25

Read first time January 4, 2006

Committee: Education

## A BILL

FOR AN ACT relating to school finance; to amend section
79-1010, Reissue Revised Statutes of Nebraska; to change
provisions related to the repayment of incentive payments
by school districts; to repeal the original section; and
to declare an emergency.

Be it enacted by the people of the State of Nebraska,

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1 Section 1. Section 79-1010, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 79-1010 (1) To encourage consolidation and unification of
- 4 school districts, incentives shall be paid to reorganized districts
- 5 and unified systems in certain size ranges for a three-year period
- 6 to reward the reorganized districts or unified systems for their
- 7 efforts to increase efficiency in the delivery of educational
- 8 services. This section shall only apply to consolidations and
- 9 unifications with an effective date after May 31, 1996, and before
- 10 August 2, 2001.
- 11 (2) To qualify for incentive payments under this section, 12 the consolidation or unification must be approved for incentive
- 13 payments by the State Committee for the Reorganization of School
- 14 Districts. For consolidations, when reviewing a petition for the
- 15 boundary change pursuant to section 79-413, the state committee
- 16 shall issue a preliminary approval or disapproval for incentive
- 17 payments along with a notice specifying application procedures. For
- 18 consolidations, affected school districts shall file an application
- 19 for incentive payments with the state committee within thirty days
- 20 following the issuance of the boundary change order pursuant to
- 21 subsection (1) of section 79-479. For unifications, the unified
- 22 system or participating districts shall file an application for
- 23 incentive payments with the state committee either following
- 24 approval of the application for unification or in conjunction
- 25 with the application for unification. The state committee shall,

1 within thirty days, approve or disapprove incentive payments.

- 2 For consolidations, if there are no material changes in the
- 3 reorganization plan between a preliminary approval and application
- 4 for incentive payments following the boundary change order, the
- 5 state committee shall approve the incentive payments. If a
- 6 preliminary disapproval was issued or if there was a material
- 7 change in the reorganization plan prior to the issuance of the
- 8 boundary change order, the state committee shall reconsider the
- 9 approval or disapproval of incentive payments. The state committee
- 10 shall make the determination regarding whether or not any changes
- 11 in a reorganization plan are material for the purpose of approving
- 12 or disapproving incentive payments.
- 13 (3) For incentive payments to be approved for
- 14 either consolidations or unifications by the state committee,
- 15 a reorganization study, including efficiency, demographic,
- 16 curriculum, facility, financial, and community components, must
- 17 be completed. If a study containing such elements is completed
- 18 and the reorganization plan or unification agreement will most
- 19 likely result in more efficiency in the delivery of educational
- 20 services or greater educational opportunities, the state committee
- 21 may approve incentive payments for the affected districts.
- 22 (4)(a) Incentive payments shall be based on the number
- 23 of students moving from one size range to a lower cost size range
- 24 based on the average daily membership in each affected district
- 25 in the school fiscal year immediately preceding the first school

fiscal year the boundary change or unification is in effect and 2 the average daily membership the consolidated district or unified 3 system would have had following the boundary change or unification if it had occurred in the school fiscal year immediately preceding the first school fiscal year the boundary change or unification 5 6 is in effect. The reorganized school districts or unified systems existing after the qualified boundary change or unification shall receive incentive payments based on the following criteria for each 9 student meeting the criteria: 10 For grades one through six, including full-day 11 kindergarten:

12	Average daily	Average daily	Incentive payment per
13	membership range	membership range with	student who moves
14	before consolidation	boundary change or	from the average
15	or unification	unification	daily membership range
16			before consolidation
17			or unification to
18			the average daily
19			membership range with
20			boundary change or
21			unification
22	.01 - 101.00	101.01 - 185.00	\$590
23	.01 - 101.00	185.01 - 375.00	890
24	.01 - 101.00	375.01 - 1,000.00	1,190

1	.01 - 101.00	1,000.01 - 1,900.00	1,320
2	101.01 - 185.00	185.01 - 375.00	300
3	101.01 - 185.00	375.01 - 1,000.00	590
4	101.01 - 185.00	1,000.01 - 1,900.00	730
5	185.01 - 375.00	375.01 - 1,000.00	300
6	185.01 - 375.00	1,000.01 - 1,900.00	430
7	375.01 - 1,000.00	1,000.01 - 1,900.00	130
8	For grades	seven and eight:	
9	Average daily	Average daily	Incentive payment per
10	membership range	membership range with	student who moves
11	before consolidation	boundary change or	from the average
12	or unification	unification	daily membership range
13			before consolidation
14			or unification to
15			the average daily
16			membership range with
17			boundary change or
18			unification
19	.01 - 31.00	31.01 - 57.00	\$710
20	.01 - 31.00	57.01 - 115.00	1,070
21	.01 - 31.00	115.01 - 308.00	1,430
22	.01 - 31.00	308.01 - 585.00	1,590
23	31.01 - 57.00	57.01 - 115.00	360

710

**24** 31.01 - 57.00 115.01 - 308.00

1	31.01 - 57.00	308.01 - 585.00	870
2	57.01 - 115.00	115.01 - 308.00	350
3	57.01 - 115.00	308.01 - 585.00	510
4	115.01 - 308.00	308.01 - 585.00	160
5	For grades	nine through twelve:	
6	Average daily	Average daily	Incentive payment per
7	membership range	membership range with	student who moves
8	before consolidation	boundary change or	from the average
9	or unification	unification	daily membership range
10			before consolidation
11			or unification to
12			the average daily
13			membership range with
14			boundary change or
15			unification
16	.01 - 50.00	50.01 - 75.00	\$1,640
17	.01 - 50.00	75.01 - 100.00	2,550
18	.01 - 50.00	100.01 - 150.00	2,924
19	.01 - 50.00	150.01 - 250.00	3,180
20	.01 - 50.00	250.01 - 500.00	3,450
21	.01 - 50.00	500.01 - 1,000.0	0 3,750
22	50.01 - 75.00	75.01 - 100.00	910
23	50.01 - 75.00	100.01 - 150.00	1,280
24	50.01 - 75.00	150.01 - 250.00	1,540

1	50.01 - 75.00	250.01 - 500.00	1,810
2	50.01 - 75.00	500.01 - 1,000.00	2,110
3	75.01 - 100.00	100.01 - 150.00	380
4	75.01 - 100.00	150.01 - 250.00	630
5	75.01 - 100.00	250.01 - 500.00	900
6	75.01 - 100.00	500.01 - 1,000.00	1,200
7	100.01 - 150.00	150.01 - 250.00	260
8	100.01 - 150.00	250.01 - 500.00	530
9	100.01 - 150.00	500.01 - 1,000.00	830
10	150.01 - 250.00	250.01 - 500.00	270
11	150.01 - 250.00	500.01 - 1,000.00	570
12	250.01 - 500.00	500.01 - 1,000.00	300
13	(b) For local sy	stems that will	receive base fiscal
14	year incentive payments fo	or school fiscal	year 2001-02 for a
15	consolidation that include	s two districts	which entered into
16	an agreement under the I	Interlocal Coopera	tion Act in which
17	one district did not offer	r instruction in	either grades seven
18	through twelve or nine th	rough twelve and	contracted with the
19	other district for the educ	ation of seventh t	hrough twelfth grade
20	students or ninth through	twelfth grade stud	lents for the school
21	year prior to the consolic	dation, those seve	enth through twelfth
22	grade students or ninth th	rough twelfth grad	le students who were
23	being educated outside the	ir resident distr	ict pursuant to the
24	agreement by a school that	is in the local	system receiving the
25	incentives shall be included	in the average das	ily membership of the

1 resident district before consolidation for purposes of calculating

- 2 incentive payments under this section.
- 3 (5) Except as otherwise provided in subsection (6) of
- 4 this section, two million dollars shall be set aside for school
- 5 fiscal years 1999-00 and 2000-01 and one million six hundred
- 6 sixteen thousand three hundred fifty-four dollars shall be set
- 7 aside for school fiscal year 2001-02 for base fiscal year incentive
- 8 payments pursuant to subsection (6) of this section. All other
- 9 payments pursuant to this section shall be paid directly to the
- 10 consolidated district or unified system from the Tax Equity and
- 11 Educational Opportunities Fund.

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12 (6) Base fiscal year incentive payments shall be 13 calculated as of August 2 immediately preceding the base fiscal 14 year and shall be paid directly to the consolidated district or 15 unified system from the amount set aside for such school fiscal 16 year from the Tax Equity and Educational Opportunities Fund pursuant to subsection (5) of this section. The payments shall 17 18 be made in ten as nearly as possible equal payments on the last 19 business day of each month, beginning in September and ending the 20 following June, for the base fiscal year. If the total amount of 21 base fiscal year incentive payments for that school fiscal year 22 exceeds the amount set aside for such school fiscal year, the base 23 fiscal year incentive payments shall be reduced proportionately so that the total amount of base fiscal year incentive payments 24

equals the amount set aside for such school fiscal year pursuant

1 to subsection (5) of this section. The base fiscal year incentive

- 2 payments shall not be included in local system formula resources as
- 3 calculated under section 79-1018.01. No base fiscal year incentive
- 4 payments shall be made pursuant to this subsection after July 1,
- 5 2002.
- 6 (7)(a) For consolidations, one hundred percent of the 7 amount calculated pursuant to subsection (4) of this section shall be included in the distribution of state aid for each of the 9 first three consecutive school fiscal years beginning with the base 10 fiscal year or two consecutive school fiscal years following the 11 base fiscal year if payments were made in the base fiscal year 12 pursuant to subsection (6) of this section. For unifications, one 13 hundred percent of the amount calculated pursuant to subsection (4) of this section shall be included in the distribution of 14 15 state aid for the first school fiscal year beginning with the base 16 fiscal year, seventy-five percent for the second school fiscal year beginning with the base fiscal year, and fifty percent for the 17 18 third school fiscal year beginning with the base fiscal year. If a unified system consolidates and the boundary change takes effect 19 20 before August 2, 2001, the consolidated district will be eligible 21 to receive seventy-five percent of the amount originally calculated pursuant to subsection (4) of this section in the base fiscal 22 23 year. If a consolidated district is still receiving incentive 24 payments for a unification in the base fiscal year, the payments 25 for the remainder of the first three years will be at one hundred

1 percent of the amount calculated pursuant to subsection (4) of

- 2 this section and in the fourth year, the district will receive
- 3 the difference between the incentive payments received and three
- 4 hundred percent of the amount calculated pursuant to subsection (4)
- 5 of this section. If before August 2, 2001, additional districts
- 6 are added to the unified system or are added in a consolidation,
- 7 the additional incentives shall be calculated by the department and
- 8 added to the incentive payments.
- 9 (b) For local systems that received base fiscal year 10 incentive payments prior to school fiscal year 2001-02 for a 11 consolidation that included two districts which entered into an 12 agreement under the Interlocal Cooperation Act in which one 13 district did not offer instruction for either grades seven 14 through twelve or nine through twelve and contracted with the 15 other district for the education of seventh through twelfth grade 16 students or ninth through twelfth grade students for the school year prior to the consolidation, a calculation shall be made 17 18 for additional incentives. The additional incentives shall be calculated pursuant to subsection (4) of this section, except that 19 20 the average daily membership before consolidation shall equal the 21 seventh through twelfth grade students or ninth through twelfth 22 grade students who were being educated outside their resident 23 district pursuant to the agreement by a school that is in the local system receiving the incentives. The June 30, 2001, and June 30, 24 25 2002, state aid payments for such local system shall include an

1 amount equal to the additional incentives calculated pursuant to

- 2 this subsection. An amount equal to the additional incentives shall
- 3 also be included in the reorganization incentives for state aid to
- 4 be paid in the 2002-03 school fiscal year, subject to any reduction
- 5 that may be required pursuant to subsection (9) of this section.
- 6 (8) If, prior to the beginning of the eighth school 7 year of operating as a unified system, the unified system (a) 8 discontinues its status as a unified system and (b) does not 9 consolidate, the districts in the unified system shall pay back 10 the incentives. The total incentives paid to the unified system 11 shall be divided between the districts based on the adjusted 12 valuation of each district in the year prior to the discontinuation 13 of the unified system, and each district's share shall be paid 14 back through reductions in state aid in equal amounts for five 15 years unless a lesser number of years is agreed to by the school 16 district and the department. If a district withdraws from a 17 unified system prior to the beginning of the eighth school year of participating in the unified system, the district shall pay back 18 19 the incentives attributable to the district's participation in the 20 unified system through reductions in state aid in equal amounts 21 for five years unless a lesser number of years is agreed to by the school district and the department. The total incentives paid 22 shall include interest calculated from the date of payment until 23 24 the estimated repayment at the rate specified in section 45-104.02 25 as of the expiration of the agreement or the effective date of

1 withdrawal. If the state aid is less than the repayment amount

- 2 in any school fiscal year, the remaining repayment will reduce
- 3 state aid in future school fiscal years. In entering into any
- 4 agreement with a school district for the repayment of incentives,
- 5 the department shall take into consideration the ability of the
- 6 school district to repay the incentives in the fewest number of
- 7 years and meet the educational needs of the students that are
- 8 enrolled in the school district while repaying the incentives.
- 9 (9) If the total amount of incentive payments to
- 10 school districts for a school year exceeds one percent of the
- 11 appropriation to the Tax Equity and Educational Opportunities Fund
- 12 minus two million dollars, the incentive payments shall be reduced
- 13 proportionately so that the total amount of incentive payments to
- 14 school districts equals one percent of the appropriation to the
- 15 Tax Equity and Educational Opportunities Fund minus two million
- 16 dollars. The payments shall not be included in local system formula
- 17 resources as calculated under section 79-1018.01. No incentive
- 18 payments shall be made pursuant to this section after July 1, 2004.
- 19 Sec. 2. Original section 79-1010, Reissue Revised
- 20 Statutes of Nebraska, is repealed.
- 21 Sec. 3. Since an emergency exists, this act takes effect
- 22 when passed and approved according to law.